

WHAT IS A POLITICAL SUBDIVISION OF A STATE

WHAT IS A POLITICAL SUBDIVISION OF A STATE IS A FUNDAMENTAL QUESTION IN UNDERSTANDING THE ORGANIZATION AND GOVERNANCE WITHIN THE UNITED STATES AND OTHER FEDERAL SYSTEMS. POLITICAL SUBDIVISIONS OF A STATE REFER TO ENTITIES CREATED BY A STATE GOVERNMENT TO PERFORM SPECIFIC GOVERNMENTAL FUNCTIONS AT A MORE LOCALIZED LEVEL. THESE SUBDIVISIONS INCLUDE COUNTIES, MUNICIPALITIES, TOWNSHIPS, SCHOOL DISTRICTS, AND SPECIAL DISTRICTS, EACH WITH VARYING DEGREES OF AUTONOMY AND RESPONSIBILITIES. UNDERSTANDING THESE SUBDIVISIONS IS ESSENTIAL TO GRASP HOW LOCAL GOVERNANCE OPERATES, HOW PUBLIC SERVICES ARE ADMINISTERED, AND HOW RESIDENTS PARTICIPATE IN GOVERNMENT. THIS ARTICLE EXPLORES THE DEFINITION, TYPES, ROLES, AND SIGNIFICANCE OF POLITICAL SUBDIVISIONS OF A STATE. ADDITIONALLY, IT EXAMINES LEGAL FRAMEWORKS AND EXAMPLES TO PROVIDE A COMPREHENSIVE UNDERSTANDING OF THE TOPIC.

- DEFINITION AND LEGAL BASIS OF POLITICAL SUBDIVISIONS
- TYPES OF POLITICAL SUBDIVISIONS
- FUNCTIONS AND POWERS OF POLITICAL SUBDIVISIONS
- EXAMPLES OF POLITICAL SUBDIVISIONS IN THE UNITED STATES
- IMPORTANCE OF POLITICAL SUBDIVISIONS IN GOVERNANCE

DEFINITION AND LEGAL BASIS OF POLITICAL SUBDIVISIONS

A POLITICAL SUBDIVISION OF A STATE IS AN ADMINISTRATIVE DIVISION ESTABLISHED BY STATE LAW TO CARRY OUT GOVERNMENTAL FUNCTIONS ON A LOCAL SCALE. THESE SUBDIVISIONS SERVE AS EXTENSIONS OF THE STATE GOVERNMENT, ENABLING LOCALIZED MANAGEMENT OF PUBLIC AFFAIRS AND SERVICES. THE LEGAL BASIS FOR POLITICAL SUBDIVISIONS RESIDES IN THE STATE CONSTITUTION AND STATUTES, WHICH OUTLINE THE CREATION, POWERS, AND LIMITATIONS OF THESE ENTITIES. UNLIKE INDEPENDENT SOVEREIGN ENTITIES, POLITICAL SUBDIVISIONS OPERATE UNDER THE AUTHORITY GRANTED BY THE STATE, MAKING THEM INTEGRAL COMPONENTS OF THE STATE'S OVERALL GOVERNANCE STRUCTURE.

CONSTITUTIONAL AND STATUTORY AUTHORITY

STATE CONSTITUTIONS TYPICALLY PROVIDE THE FRAMEWORK FOR THE ESTABLISHMENT OF POLITICAL SUBDIVISIONS, GRANTING LEGISLATIVE BODIES THE POWER TO CREATE AND REGULATE COUNTIES, CITIES, TOWNS, AND OTHER ENTITIES. STATUTORY LAWS FURTHER DEFINE THE ORGANIZATION, GOVERNANCE, AND FUNCTIONS OF THESE SUBDIVISIONS. THIS DUAL LEGAL FOUNDATION ENSURES THAT POLITICAL SUBDIVISIONS OPERATE WITHIN CLEAR BOUNDARIES WHILE ADDRESSING LOCAL NEEDS EFFECTIVELY.

RELATIONSHIP TO STATE GOVERNMENT

POLITICAL SUBDIVISIONS FUNCTION AS ADMINISTRATIVE ARMS OF THE STATE, IMPLEMENTING POLICIES AND DELIVERING SERVICES MANDATED OR AUTHORIZED BY STATE LAW. ALTHOUGH THEY POSSESS A DEGREE OF SELF-GOVERNANCE, THEIR POWERS ARE DELEGATED AND SUBJECT TO STATE OVERSIGHT. THIS HIERARCHICAL RELATIONSHIP ENSURES COORDINATION BETWEEN STATE AND LOCAL GOVERNMENTS, PROMOTING UNIFORMITY AND ACCOUNTABILITY.

TYPES OF POLITICAL SUBDIVISIONS

POLITICAL SUBDIVISIONS OF A STATE VARY WIDELY IN FORM AND FUNCTION, REFLECTING THE DIVERSE NEEDS AND HISTORICAL

DEVELOPMENT OF EACH STATE. THE MOST COMMON TYPES INCLUDE COUNTIES, MUNICIPALITIES, TOWNSHIPS, SCHOOL DISTRICTS, AND SPECIAL DISTRICTS. EACH TYPE SERVES SPECIFIC PURPOSES AND OPERATES UNDER DISTINCT LEGAL FRAMEWORKS.

COUNTIES

COUNTIES ARE THE PRIMARY POLITICAL SUBDIVISIONS WITHIN MOST STATES, FUNCTIONING AS ADMINISTRATIVE REGIONS THAT MANAGE VARIOUS LOCAL GOVERNMENT SERVICES. THEY OFTEN OVERSEE LAW ENFORCEMENT, JUDICIAL ADMINISTRATION, PUBLIC HEALTH, AND INFRASTRUCTURE MAINTENANCE. COUNTIES TYPICALLY HAVE ELECTED OFFICIALS SUCH AS COMMISSIONERS OR SUPERVISORS WHO GOVERN THEIR OPERATIONS.

MUNICIPALITIES

MUNICIPALITIES, INCLUDING CITIES, TOWNS, AND VILLAGES, ARE INCORPORATED ENTITIES WITH A CHARTER GRANTED BY THE STATE. THEY POSSESS GREATER SELF-GOVERNANCE THAN COUNTIES AND PROVIDE A RANGE OF SERVICES SUCH AS ZONING, PUBLIC SAFETY, UTILITIES, AND RECREATION. MUNICIPAL GOVERNMENTS ARE USUALLY LED BY ELECTED MAYORS AND COUNCILS.

TOWNSHIPS

TOWNSHIPS ARE SUBDIVISIONS OF COUNTIES FOUND PRIMARILY IN THE MIDWEST AND NORTHEAST. THEY OFTEN SERVE RURAL AREAS AND PROVIDE LIMITED LOCAL SERVICES LIKE ROAD MAINTENANCE AND LAND USE PLANNING. THE GOVERNANCE STRUCTURE OF TOWNSHIPS VARIES BY STATE, BUT THEY GENERALLY HAVE ELECTED BOARDS OR TRUSTEES.

SCHOOL DISTRICTS

SCHOOL DISTRICTS ARE SPECIALIZED POLITICAL SUBDIVISIONS RESPONSIBLE FOR PUBLIC EDUCATION WITHIN DEFINED GEOGRAPHIC AREAS. THEY OPERATE SCHOOLS, HIRE EDUCATORS, AND MANAGE BUDGETS. SCHOOL DISTRICTS ARE GOVERNED BY ELECTED SCHOOL BOARDS THAT SET POLICIES AND OVERSEE EDUCATIONAL STANDARDS.

SPECIAL DISTRICTS

SPECIAL DISTRICTS ARE CREATED TO PERFORM SPECIFIC FUNCTIONS THAT CROSS MUNICIPAL OR COUNTY BOUNDARIES, SUCH AS WATER SUPPLY, FIRE PROTECTION, TRANSPORTATION, AND SANITATION. THEY HAVE THE AUTHORITY TO LEVY TAXES AND ISSUE BONDS TO FUND THEIR OPERATIONS AND ARE GOVERNED BY BOARDS APPOINTED OR ELECTED ACCORDING TO STATE LAW.

FUNCTIONS AND POWERS OF POLITICAL SUBDIVISIONS

THE FUNCTIONS AND POWERS OF POLITICAL SUBDIVISIONS ARE DIVERSE AND TAILORED TO MEET THE NEEDS OF THEIR COMMUNITIES. THESE ROLES RANGE FROM ADMINISTRATIVE DUTIES TO LEGISLATIVE AND JUDICIAL FUNCTIONS, ALL DESIGNED TO ENHANCE LOCAL GOVERNANCE AND SERVICE DELIVERY.

LEGISLATIVE POWERS

MANY POLITICAL SUBDIVISIONS HAVE THE AUTHORITY TO ENACT ORDINANCES AND REGULATIONS WITHIN THEIR JURISDICTIONS. THIS LEGISLATIVE POWER ENABLES THEM TO ADDRESS LOCAL ISSUES SUCH AS ZONING, PUBLIC SAFETY, AND ENVIRONMENTAL PROTECTION. THE SCOPE OF THESE POWERS IS SUBJECT TO STATE LAW LIMITATIONS.

ADMINISTRATIVE FUNCTIONS

POLITICAL SUBDIVISIONS ADMINISTER ESSENTIAL PUBLIC SERVICES INCLUDING LAW ENFORCEMENT, ROAD MAINTENANCE, PUBLIC HEALTH PROGRAMS, AND SOCIAL SERVICES. THEY MANAGE BUDGETS, COLLECT TAXES, AND OVERSEE PUBLIC FACILITIES TO ENSURE EFFICIENT OPERATION.

JUDICIAL AND QUASI-JUDICIAL ROLES

SOME SUBDIVISIONS, PARTICULARLY COUNTIES, ARE RESPONSIBLE FOR OPERATING LOCAL COURTS AND JUSTICE SYSTEMS. ADDITIONALLY, THEY MAY PERFORM QUASI-JUDICIAL FUNCTIONS SUCH AS HEARING APPEALS ON ZONING DECISIONS OR ADJUDICATING ADMINISTRATIVE DISPUTES.

FISCAL AUTHORITY

POLITICAL SUBDIVISIONS TYPICALLY POSSESS THE POWER TO IMPOSE TAXES, FEES, AND ASSESSMENTS TO FUND THEIR OPERATIONS. THEY MAY ALSO ISSUE BONDS TO FINANCE INFRASTRUCTURE PROJECTS, SUBJECT TO VOTER APPROVAL OR STATUTORY RESTRICTIONS.

EXAMPLES OF POLITICAL SUBDIVISIONS IN THE UNITED STATES

THE UNITED STATES FEATURES A WIDE ARRAY OF POLITICAL SUBDIVISIONS THAT ILLUSTRATE THE CONCEPT'S DIVERSITY AND PRACTICAL APPLICATION. THESE EXAMPLES HIGHLIGHT HOW SUBDIVISIONS OPERATE WITHIN VARIOUS STATE CONTEXTS.

COUNTY GOVERNMENTS

IN STATES LIKE TEXAS AND CALIFORNIA, COUNTIES PLAY A SIGNIFICANT ROLE IN LAW ENFORCEMENT, PUBLIC HEALTH, AND ELECTIONS. FOR EXAMPLE, LOS ANGELES COUNTY IS ONE OF THE LARGEST LOCAL GOVERNMENTS IN THE COUNTRY, PROVIDING A BROAD RANGE OF SERVICES TO MILLIONS OF RESIDENTS.

CITY GOVERNMENTS

CITIES SUCH AS NEW YORK, CHICAGO, AND HOUSTON EXEMPLIFY MUNICIPALITIES WITH EXTENSIVE POWERS AND RESPONSIBILITIES, INCLUDING MANAGING PUBLIC TRANSPORTATION, HOUSING, AND EMERGENCY SERVICES. MUNICIPAL CHARTERS DEFINE THEIR GOVERNANCE STRUCTURES AND AUTHORITY.

SCHOOL DISTRICTS

THE CHICAGO PUBLIC SCHOOLS DISTRICT OPERATES INDEPENDENTLY FROM THE CITY GOVERNMENT, FOCUSING EXCLUSIVELY ON EDUCATIONAL ADMINISTRATION. MANY SCHOOL DISTRICTS ACROSS THE COUNTRY FUNCTION SIMILARLY TO ADDRESS LOCAL EDUCATIONAL NEEDS.

SPECIAL DISTRICTS

THE METROPOLITAN WATER DISTRICT OF SOUTHERN CALIFORNIA IS AN EXAMPLE OF A SPECIAL DISTRICT PROVIDING REGIONAL WATER RESOURCES TO MULTIPLE COUNTIES AND CITIES. SPECIAL DISTRICTS OFTEN SERVE CRITICAL FUNCTIONS THAT REQUIRE COOPERATION ACROSS POLITICAL BOUNDARIES.

IMPORTANCE OF POLITICAL SUBDIVISIONS IN GOVERNANCE

POLITICAL SUBDIVISIONS OF A STATE ARE VITAL TO THE EFFECTIVE FUNCTIONING OF GOVERNMENT BY BRINGING GOVERNANCE CLOSER TO THE PEOPLE. THEY ENABLE TAILORED RESPONSES TO LOCAL NEEDS, PROMOTE CIVIC PARTICIPATION, AND FACILITATE EFFICIENT SERVICE DELIVERY. THEIR EXISTENCE ALLOWS STATES TO MANAGE DIVERSE POPULATIONS AND GEOGRAPHIC AREAS EFFECTIVELY.

ENHANCING LOCAL REPRESENTATION

BY CREATING SMALLER GOVERNING UNITS, POLITICAL SUBDIVISIONS ENSURE THAT RESIDENTS HAVE A VOICE IN DECISIONS IMPACTING THEIR COMMUNITIES. LOCAL ELECTIONS AND BOARDS EMPOWER CITIZENS TO INFLUENCE POLICIES DIRECTLY AFFECTING THEIR DAILY LIVES.

IMPROVING SERVICE DELIVERY

POLITICAL SUBDIVISIONS SPECIALIZE IN PROVIDING SERVICES THAT ARE BEST MANAGED AT A LOCAL LEVEL, SUCH AS POLICE PROTECTION, ROAD MAINTENANCE, AND EDUCATION. THIS SPECIALIZATION LEADS TO GREATER RESPONSIVENESS AND ACCOUNTABILITY.

PROMOTING ADMINISTRATIVE EFFICIENCY

DIVIDING RESPONSIBILITIES AMONG VARIOUS SUBDIVISIONS HELPS DISTRIBUTE WORKLOADS AND PREVENTS THE OVERCENTRALIZATION OF GOVERNMENT FUNCTIONS. THIS STRUCTURE PROMOTES EFFICIENT RESOURCE ALLOCATION AND MANAGEMENT.

FACILITATING LEGAL AND REGULATORY COMPLIANCE

POLITICAL SUBDIVISIONS ASSIST STATES IN ENFORCING LAWS AND REGULATIONS, ENSURING THAT STATE POLICIES ARE IMPLEMENTED CONSISTENTLY ACROSS DIFFERENT REGIONS WHILE ALLOWING FOR LOCAL ADAPTATIONS.

SUMMARY OF KEY CHARACTERISTICS OF POLITICAL SUBDIVISIONS

- CREATED AND GOVERNED UNDER STATE CONSTITUTIONS AND LAWS
- SERVE AS ADMINISTRATIVE ARMS OF THE STATE GOVERNMENT
- INCLUDE COUNTIES, MUNICIPALITIES, TOWNSHIPS, SCHOOL DISTRICTS, AND SPECIAL DISTRICTS
- POSSESS LEGISLATIVE, ADMINISTRATIVE, JUDICIAL, AND FISCAL POWERS WITHIN LIMITS
- PROVIDE LOCALIZED GOVERNANCE AND PUBLIC SERVICES
- ENHANCE DEMOCRATIC PARTICIPATION AND ACCOUNTABILITY

FREQUENTLY ASKED QUESTIONS

WHAT IS A POLITICAL SUBDIVISION OF A STATE?

A POLITICAL SUBDIVISION OF A STATE IS AN ADMINISTRATIVE DIVISION CREATED BY THE STATE GOVERNMENT TO MANAGE LOCAL GOVERNANCE, SUCH AS COUNTIES, MUNICIPALITIES, TOWNS, OR DISTRICTS.

WHY DO STATES HAVE POLITICAL SUBDIVISIONS?

STATES HAVE POLITICAL SUBDIVISIONS TO DECENTRALIZE GOVERNMENT AUTHORITY, ALLOWING LOCAL GOVERNMENTS TO PROVIDE SERVICES AND ADDRESS COMMUNITY NEEDS MORE EFFECTIVELY.

WHAT ARE COMMON EXAMPLES OF POLITICAL SUBDIVISIONS OF A STATE?

COMMON EXAMPLES INCLUDE COUNTIES, CITIES, TOWNS, TOWNSHIPS, BOROUGHES, AND SPECIAL DISTRICTS.

HOW DO POLITICAL SUBDIVISIONS DIFFER FROM THE STATE GOVERNMENT?

POLITICAL SUBDIVISIONS OPERATE UNDER THE AUTHORITY OF THE STATE GOVERNMENT BUT HAVE LIMITED POWERS DELEGATED TO THEM FOR LOCAL ADMINISTRATION AND GOVERNANCE.

CAN POLITICAL SUBDIVISIONS CREATE THEIR OWN LAWS?

YES, POLITICAL SUBDIVISIONS CAN ENACT LOCAL ORDINANCES AND REGULATIONS, BUT THESE MUST COMPLY WITH STATE AND FEDERAL LAW.

DO POLITICAL SUBDIVISIONS HAVE ELECTED OFFICIALS?

YES, MANY POLITICAL SUBDIVISIONS HAVE ELECTED OFFICIALS SUCH AS MAYORS, COUNTY COMMISSIONERS, OR CITY COUNCIL MEMBERS TO GOVERN LOCAL AFFAIRS.

HOW ARE POLITICAL SUBDIVISIONS FUNDED?

POLITICAL SUBDIVISIONS ARE TYPICALLY FUNDED THROUGH LOCAL TAXES, STATE ALLOCATIONS, AND SOMETIMES FEDERAL GRANTS.

ARE POLITICAL SUBDIVISIONS THE SAME IN EVERY STATE?

NO, THE STRUCTURE AND POWERS OF POLITICAL SUBDIVISIONS VARY BY STATE, DEPENDING ON STATE CONSTITUTIONS AND LAWS.

WHAT ROLE DO POLITICAL SUBDIVISIONS PLAY IN ELECTIONS?

POLITICAL SUBDIVISIONS OFTEN MANAGE LOCAL ELECTIONS, INCLUDING VOTER REGISTRATION, POLLING PLACES, AND VOTE COUNTING.

CAN STATES CHANGE OR ELIMINATE POLITICAL SUBDIVISIONS?

YES, STATES HAVE THE AUTHORITY TO CREATE, MODIFY, OR DISSOLVE POLITICAL SUBDIVISIONS ACCORDING TO STATE LAW AND PROCEDURES.

ADDITIONAL RESOURCES

1. *UNDERSTANDING POLITICAL SUBDIVISIONS: COUNTIES, CITIES, AND TOWNSHIPS*

THIS BOOK PROVIDES A COMPREHENSIVE OVERVIEW OF POLITICAL SUBDIVISIONS WITHIN STATES, EXPLAINING THE ROLES AND FUNCTIONS OF COUNTIES, CITIES, AND TOWNSHIPS. IT EXPLORES HOW THESE ENTITIES OPERATE UNDER STATE LAWS AND THEIR SIGNIFICANCE IN LOCAL GOVERNANCE. THE BOOK ALSO DISCUSSES THE HISTORICAL DEVELOPMENT AND VARIATIONS ACROSS DIFFERENT STATES.

2. *THE STRUCTURE OF STATE GOVERNMENT: A GUIDE TO POLITICAL SUBDIVISIONS*

FOCUSING ON THE ORGANIZATION OF STATE GOVERNMENTS, THIS GUIDE BREAKS DOWN THE DIFFERENT POLITICAL SUBDIVISIONS SUCH AS MUNICIPALITIES, SPECIAL DISTRICTS, AND SCHOOL DISTRICTS. IT OFFERS INSIGHTS INTO THEIR LEGAL AUTHORITY, RESPONSIBILITIES, AND INTERACTIONS WITH STATE GOVERNMENTS. READERS WILL GAIN A CLEAR UNDERSTANDING OF HOW POLITICAL SUBDIVISIONS CONTRIBUTE TO PUBLIC ADMINISTRATION.

3. *LOCAL GOVERNMENT LAW AND POLITICAL SUBDIVISIONS*

THIS TEXT DELVES INTO THE LEGAL FRAMEWORK GOVERNING POLITICAL SUBDIVISIONS IN THE UNITED STATES. IT COVERS STATUTES, CASE LAW, AND CONSTITUTIONAL PROVISIONS THAT DEFINE THE POWERS AND LIMITATIONS OF LOCAL GOVERNMENTS. THE BOOK IS ESSENTIAL FOR UNDERSTANDING THE LEGAL BASIS OF POLITICAL SUBDIVISIONS AND THEIR RELATIONSHIP TO STATE AUTHORITY.

4. *POLITICAL SUBDIVISIONS AND PUBLIC POLICY: THE ROLE OF LOCAL GOVERNMENTS*

EXAMINING THE IMPACT OF POLITICAL SUBDIVISIONS ON PUBLIC POLICY, THIS BOOK HIGHLIGHTS HOW LOCAL GOVERNMENTS INFLUENCE AREAS SUCH AS EDUCATION, TRANSPORTATION, AND PUBLIC SAFETY. IT DISCUSSES THE CHALLENGES AND OPPORTUNITIES FACED BY POLITICAL SUBDIVISIONS IN POLICY IMPLEMENTATION. THE BOOK ALSO CONSIDERS THE BALANCE OF POWER BETWEEN STATE AND LOCAL ENTITIES.

5. *THE EVOLUTION OF POLITICAL SUBDIVISIONS IN THE UNITED STATES*

THIS HISTORICAL ACCOUNT TRACES THE DEVELOPMENT OF POLITICAL SUBDIVISIONS FROM COLONIAL TIMES TO THE PRESENT. IT EXPLAINS HOW CHANGING POLITICAL, ECONOMIC, AND SOCIAL FACTORS HAVE SHAPED THE BOUNDARIES AND FUNCTIONS OF COUNTIES, MUNICIPALITIES, AND OTHER SUBDIVISIONS. READERS WILL APPRECIATE THE DYNAMIC NATURE OF LOCAL GOVERNANCE STRUCTURES.

6. *MUNICIPALITIES AND COUNTIES: POLITICAL SUBDIVISIONS IN PRACTICE*

FOCUSING ON PRACTICAL GOVERNANCE, THIS BOOK EXPLORES THE DAY-TO-DAY OPERATIONS OF MUNICIPALITIES AND COUNTIES AS POLITICAL SUBDIVISIONS. IT COVERS TOPICS SUCH AS BUDGETING, SERVICE DELIVERY, AND INTERGOVERNMENTAL RELATIONS. THE BOOK IS USEFUL FOR PUBLIC ADMINISTRATORS, STUDENTS, AND ANYONE INTERESTED IN LOCAL GOVERNMENT MANAGEMENT.

7. *SPECIAL DISTRICTS AND POLITICAL SUBDIVISIONS: A CLOSER LOOK*

THIS TITLE SHEDS LIGHT ON SPECIAL DISTRICTS, A UNIQUE FORM OF POLITICAL SUBDIVISION CREATED FOR SPECIFIC PURPOSES LIKE WATER MANAGEMENT OR FIRE PROTECTION. IT EXPLAINS THEIR FORMATION, GOVERNANCE, AND FUNDING MECHANISMS. THE BOOK CLARIFIES THE ROLE OF SPECIAL DISTRICTS WITHIN THE BROADER LANDSCAPE OF STATE POLITICAL SUBDIVISIONS.

8. *STATE AND LOCAL GOVERNMENT: UNDERSTANDING POLITICAL SUBDIVISIONS*

DESIGNED AS AN INTRODUCTORY TEXTBOOK, THIS BOOK COVERS THE FUNDAMENTAL CONCEPTS RELATED TO POLITICAL SUBDIVISIONS OF STATES. IT DISCUSSES THE TYPES, POWERS, AND RESPONSIBILITIES OF VARIOUS LOCAL GOVERNMENT UNITS. THE BOOK ALSO ADDRESSES CURRENT ISSUES AND TRENDS IN STATE AND LOCAL GOVERNANCE.

9. *GOVERNANCE AND AUTHORITY: THE DYNAMICS OF POLITICAL SUBDIVISIONS*

THIS ANALYTICAL WORK EXAMINES THE DISTRIBUTION OF GOVERNANCE AND AUTHORITY AMONG STATE POLITICAL SUBDIVISIONS. IT EXPLORES THEORIES OF FEDERALISM, DECENTRALIZATION, AND LOCAL AUTONOMY. THE BOOK PROVIDES READERS WITH A DEEPER UNDERSTANDING OF THE POLITICAL AND ADMINISTRATIVE DYNAMICS THAT SHAPE LOCAL GOVERNMENT FUNCTIONS.

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